

Criminal Justice Coordinating Council (CJCC)

January 26, 2017

8:00 a.m.

VMCCCU-CC

CJCC Members Present: John Mauro, Angela Connolly, Sheriff McCarthy, John Sarcone, Alan Tunks, Gary Mikulec, Jerry Evans, Chad Jensen, Susie Osby, Judge Gamble, Valorie Wilson,

CJCC Coordinator: Gary Sherzan.

Others Present: Sarah Boese, Cory Williams, Pat Coughlin, Larry James, Nick Lemmo, Cliff Leonard, Tom Jackowski, Anne Sheeley, Roger Kuhle, Teresa Baumhoff, James Cornick, Tera Clement, Mark Wandro, Christopher Pratt, Andi Bloch.

Approval of the October 13, 2016, Minutes:

Moved by Sarcone, Seconded by Wilson to approve the October 13, 2016, meeting minutes.

I-Leads Committee Report – Frank Marasco, Polk County Sheriff’s Office (handout)

In-Facility Population – As of Monday, January 23, the inmate population was at 993. This is high, not only for this time of year, but in general. Yesterday, January 25, the number was 1,027, and today it was 1,012, quite high for the level of staffing at the jail. They’ve been reviewing what factors may be contributing to the high numbers, and have identified a few possibilities, one being a significantly higher ADP for December.

Average Daily Population (ADP) – In December, the ADP was 960. Comparing 2015 and 2016 numbers, there was a historical downward trend at the end of 2015, where 2016 numbers have been steadily increasing over the last few months. In January of 2015, the ADP was 872, a manageable number. For this month, the jail will likely have an ADP of 1,000+ inmates.

Bookings & Releases by Year – In 2011 thru 2015, releases consistently outpaced bookings; but in 2016, bookings outpaced releases by 105, another contributing factor to the high in-facility population. The numbers are still below the national average for the size of the county and the number of people served, but high for the level of staffing at the jail.

Valorie Wilson asked Frank about the contributing factors. He reiterated the fact that bookings have outpaced releases; also, the numbers for each holding authority are high across the board, specifically mentioning that Federal Prisoners averaged 110 in 2016, but are now at 150-155. And, they had been running 20 trips per week to Oakdale, but this week there were just 10. They are checking on whether or not an issue with paperwork is slowing down that process. On Tuesday, January 24, there were 75 individuals booked in, high for January, and Frank believes the milder than normal winter has played a role in the increased number of bookings.

Susie Osby asked if it was possible to look at individuals being booked that have Medicaid, as Health Services has been looking at factors based on Managed Care Organizations (MCO), and if that contributes to people staying in jail and in the hospital longer. Frank replied that they have somewhat arbitrarily identified that but don’t have the stats to prove it. He does feel that it is a contributing factor, however.

Pretrial Release (PTR) – Teri Sommerlot, Fifth Judicial District Department of Correctional Services; and Risk Assessment Update – Jerry Evans, Director, Fifth Judicial District DOC Services (handout)

For the month of December, for anywhere from 1-30 days, there were 281 defendants in the lowest level of supervision, saving a possible 6,500 jail bed days; 72 defendants in the higher levels saved a possible 1,611 jail bed days; there were 23 revocations over all levels of supervision for the month.

Jerry Evans shared an email he received from the DOC Central Office regarding the fact that Iowa has been selected for statewide implementation of the Public Safety Assessment (PSA) developed by the Laura & John Arnold Foundation. Included in the email was a thanks to everyone that expressed interest in bringing the tool to Iowa, and all who were involved in the feasibility study last July. The study went well, and the Memorandum of Understanding (MOU) was recently signed by the Iowa Judicial Branch and the Arnold Foundation. Two members of Justice Systems Partners (JSP) will be in Des Moines on February 23, 2017, to meet with the PSA implementation team. They will help guide key decisions and implementation plans for the PSA rollout. Jerry has talked to the Sheriff, the County Attorney, and the Chief Judge, who will all have representatives participating in the implementation along with staff from the DOC. They will be looking at how to best utilize the PSA in Polk County; figuring out what charges will be determined inappropriate for use of the assessment tool; what level of risk to consider in terms of release, etc. Jerry is optimistic that the more information provided to the court at the time of the initial appearance, the more individuals will be able to get out on some type of Pretrial Release. Jerry will relay the progress of the meeting with JSP after their visit.

Jail Diversion and Crisis Services Update – Annie Uetz, Polk County Health Services (handout)

For the month of December, there were 74 individuals in **Jail Diversion**; 24 of those in community support. Year-to-date, Jail Diversion has served a total of 516. That number is down some due to the program being down 1 staff member. The position has now been filled so Annie expects that number to go up from there. From 7/1/16 - 12/31/16, the **Mobile Crisis Response Team (MCRT)** had 894 calls: 333 were treated in the field; 8 were taken to jail; 268 were taken to the hospital for treatment.

From 7/1/16 - 12/31/16, the **Crisis Observation Center (COC)** had 281 admissions; 103 were walk-ins from the community; 13 were brought in by police; 6 were veterans. The majority of admissions are from walk-ins, and, while the other numbers have dropped, the number brought in by police is up by 3 from the prior year. This is a positive sign that the police are beginning to utilize the COC more. In November, the COC began tracking the number of people that come in but aren't admitted. For November and December, there were 42 individuals falling under that category.

The **Rapid Rehousing** program housed 106 individuals experiencing homelessness and mental illness from 7/1/16 – 12/31/16, therefore reducing the chance that they end up in jail.

Bridges Substance Abuse Treatment Program & St. Gregory Update–Tom Jackowski, JD, CEO, Bridges of IA

There are currently 231 individuals enrolled in the program, with a waiting list of 67. The waiting list is primarily a result of the Medicaid eligibility enrollment process. Bridges is working with Iowa Medicaid Enterprise (IME) and the Department of Human Services (DHS) to try to expedite the process, and get the number of people enrolled in their program back up to normal levels.

A recent look at wages earned by clients participating in Bridges of Iowa employment program showed the average wage in 2015 was \$12.21; as of today, it's up to \$16.57.

A recent CARF survey (Commission on Accreditation of Rehabilitation Facilities) had 0 recommendations, i.e., the Commission found no areas or issues for which they could make recommendations for improvement, a first for Bridges. They visited the jail, the women's program in Adair, and Bridges Outpatient Service Centers. The surveyor, who had done over 350 such surveys, was very impressed by the uniqueness of the program.

John Sarcone asked about a new program called Medication Assisted Treatment (MAT) that Bridges began in December. There are currently 52 individuals enrolled, and that continues to grow week after week.

Monthly Update and Introductions – Gary Sherzan, CJCC Coordinator

Stepping Up Program – (An initiative overseen by the National Association of Counties (NACo) to reduce the number of people in the nation’s jails that suffer from mental illness.) Annie Uetz will give the update. On June 2, 2015, the Polk County Board of Supervisors signed a resolution to be part of the ‘Stepping Up Initiative’; about 1/3 of Iowa counties have signed similar resolutions. Polk County applied to participate in a national summit held in Washington, D.C. in the spring of 2016. The application was denied, but Black Hawk County did attend. Now, the Iowa State Association of Counties (ISAC), NACo, and individuals that are participating in the initiative are planning an Iowa summit so counties can share their plans and ideas to meet the goal of the initiative. A planning session is taking place tomorrow, January 27, and Annie asked CJCC members to give some thought as to who may be attending the summit. Once it’s determined who will be involved, she will follow up with information from the planning session.

Legislation and Budgets – The new legislative session has begun, and the first item is the de-appropriation of \$118M, with only a 5-month (possibly even 4-month) time period for departments to reduce spending. The amount appropriated to the Department of Corrections (DOC) will be reduced from \$15M to \$5.5M, and the Judicial branch will be reduced by \$3M. Amounts appropriated from the general fund to the departments and establishments of the executive branch for operational purposes in enactments made for FY 16/17 are reduced by \$11.5M for the period beginning on the effective date of this section and ending on June 30, 2017. For purposes of this section, “operational purposes” include but are not limited to state agency office supplies, outside services purchases, equipment purchases, etc. A hiring freeze is underway, as well. These reductions will be applied by the Department of Management. Jerry Evans added that if the cuts are ‘across the board’, the Fifth Judicial District will see approximately \$360,000 less in appropriations as of now. The bill is eligible for debate in the Senate today. Gary added later in the meeting that he ran off a list of all bills (through January 24) that are in the Judiciary Committee in the House and Senate, noting that there is a lot of gun legislation included in the bills.

Safety and Justice Challenge -- At the October 13, 2016, CJCC meeting, the council authorized Gary to apply for a \$50,000 grant from the McArthur Foundation’s Innovation Fund Competition. Jurisdictions that applied for the Safety and Justice Challenge Grant but were not selected to participate are eligible to apply for this grant. The grant would be used to help fund Crisis Intervention Training (CIT) at the Iowa Law Enforcement Academy (ILEA), beginning with new recruits, and eventually expanding county-wide. He should know more next week, but feels optimistic we will receive the grant. Annie Uetz went on to explain that Polk County Health Services, Polk County Sheriff’s Office, Des Moines Police Department, Iowa Law Enforcement Academy, Broadlawns, NAMI, and Drake University have come together to develop the 3-day training, which will begin with the new ILEA class that begins in April, with the CIT training in May. Students from Drake University’s Fine Arts Department will participate by roll playing as individuals that are displaying symptoms of being in crisis so it can be demonstrated how law enforcement interacts with them. Part of the training is also talking about community resources, and since there will be people from all over Iowa attending the ILEA, they will go back to their own communities to learn about the resources available in each. Eventually, the CIT training will be expanded to the entire Sheriff’s Office. When Annie was in training, she learned from the instructor that there is CIT training for Corrections and CIT training for Patrol Officers, and she will be discussing the differences further with him as they move forward. Frank Marasco added that they have sent 6 people for a train-the-trainer program that certifies them to do in-house training of existing officers in the Sheriff’s Office, as well as staff of surrounding municipalities.

Introduction of Dr. Andi Bloch, Psychiatrist Broadlawns Hospital – Gary Sherzan introduced Dr. Bloch, a new psychiatrist at Broadlawns, who came here from New Jersey where she ran a support program for police officers following traumatic situations, such as officer-involved shootings. With her experience in that area, she hopes to start a similar program here for law enforcement and first responders, but will also be seeing people from the community. Toward the end of February, she will be in the new Broadlawns Clinic on East University three days a week providing therapy, medication management, etc. She will also be conducting the mental health portion of the CIT training.

Angela Connolly asked Jerry Evans how close they are to having the risk assessment ready to use? He'll have more information after the planning session with Justice Systems Partners on February 23, but he believes it will be up and operational beginning July 1, 2017.

Open Discussion –

Judge Gamble introduced Anne Sheeley, former Assistant District Court Administrator, now the new Polk County Clerk of Court. Anne then introduced Tera Clement, who she described as 'the real expert on criminal clerk stuff'.

Next Meeting – TBD.

Meeting adjourned 8:40 a.m.